



C-DEC 231/3
18/03/24

理事会 — 第 231 届会议

第三次会议

(2024 年 3 月 14 日，星期四，14 时 30 分，理事会会议厅)

决定摘要

公开会议

技术咨询机构 (TAB) 关于 CORSIA 合格排放单位的建议

1. 理事会根据 C-WP/15563 号文件审议了这个项目，该文件提出了技术咨询机构对三个方案的重大程序性变化和一项剩余申请关于其 CORSIA 第一阶段的资格进行评估做出的建议。还提供了以下方面的信息：《联合国气候变化框架公约》第二十八次缔约方会议关于《巴黎协定》第六条的相关决定；技术咨询机构领导人职位；以及技术咨询机构 2024 年评估计划。理事会还审议了气候与环境委员会 (CEC) 就此提出的口头报告。

2. 经审议，理事会：

- a) 接受了技术咨询机构对三个计划（气候行动储备；黄金标准和核证碳标准）重大程序性变化和的一项剩余申请（社会碳）关于其在 CORSIA 第一阶段的资格进行评估做出的建议，载于 C-WP/15563 号文件第 2 段和附录 B（技术咨询机构报告，第 4 节）；
- b) 批准了对国际民航组织文件《CORSIA 合格排放单位》的拟议更新，载于 C-WP/15563 号文件附录 A；
- c) 注意到《联合国气候变化框架公约》第二十八次缔约方会议关于《巴黎协定》第六条的相关更新信息；
- d) 请秘书处加强其外联活动，以提高相关利益攸关方对 CORSIA 相关要求的认识，包括东道国证明避免对 CORSIA 合格排放单位双重申报的重要性，并在这方面强调，需要和希望使产生这种单位的减排项目的地理覆盖面更加多样化；和
- e) 重申需要确保提供足够的资源来支持技术咨询机构的活动，包括秘书处的资源，同时虑及这项工作的重要性和优先性。

航空环境保护委员会第十三次会议（CAEP/13）

3. 理事会根据 C-WP/15567 号工作文件审议了此项目。该文件提出拟于 2025 年 3 月 3 日至 7 日在加拿大蒙特利尔国际民航组织总部举行航空环保委第十三次会议（CAEP/13）。理事会还审议了气候与环境委员会就此提出的口头报告。

4. 经审议，理事会：

- a) 注意到秘书长提交的关于 CAEP/13 会议时间安排的最新资料，并批准了秘书处提议的 CAEP/13 会议召开的新日期，该会议将于 2025 年 2 月 17 日至 28 日在国际民航组织总部举行，为期两周；
- b) 批准了 C-WP/15567 号文件第 3 段所载的行政安排；和
- c) 批准了 C-WP/15567 号文件附录中提出的临时议程。

国际民航组织第三次航空代用燃料会议（CAAF/3）的结果

5. 理事会根据 C-WP/15561 号文件审议了该项目，其中介绍了国际民航组织第三次航空代用燃料会议（CAAF/3）（2023 年 11 月 20 日至 24 日，阿拉伯联合酋长国迪拜）的成果。理事会还审议了气候与环境委员会就此提出的口头报告。

6. 经审议，理事会：

- a) 重申衷心感谢阿拉伯联合酋长国政府慷慨主办 CAAF/3，并感谢 CAAF/3 主席、斐济总理兼旅游和民航部长 Viliame Gavoka 先生以及气候与环境委员会主席和小组主席的积极贡献，以及秘书处的杰出工作使得会议成功举办；
- b) 批准了 C-WP/15561 附录 A 中所载第三次国际民航组织航空代用燃料会议（CAAF/3）的报告，并就此核可了 CAAF/3 通过的国际民航组织可持续航空燃料（SAF）、低碳航空燃料（LCAF）和其他航空清洁能源全球框架；
- c) 强调实施国际民航组织可持续航空燃料、低碳航空燃料和其他航空清洁能源全球框架的重要性和紧迫性，并在这方面注意到 C-WP/15561 号文件附录 B 中所载为实施全球框架而采取的拟议行动；
- d) 请秘书处为实施国际民航组织可持续航空燃料、低碳航空燃料和其他航空清洁能源全球框架制定路线图，包括关于各方的作用和责任、规划的行动、时间框架、所需资源以及与国际民航组织大会第四十二届会议之前及之后相关工作（如实施长期理想目标）之间的关系的信息；
- e) 在目前正在进行的重新确定优先次序的工作中，请秘书处考虑重新调整国际民航组织业务计划，以便更好地反映国际民航组织可持续航空燃料、低碳航空燃料和其他航空清洁能源全球框架的拟议实施行动，以及有关长期理想目标的大会第 A41-21 号决议，以期相应地为这些优先领域重新分配资源；

- f) 请秘书处继续考虑加强跨局协调的机会，以期加强资源调动成果，特别注重支持实施国际民航组织可持续航空燃料、低碳航空燃料和其他航空清洁能源全球框架；和
- g) 重申有必要为国际民航组织的倡议、方案和活动制定一个更加系统、协调和结构合理的宣传计划，并以此为手段，促进国际社会更好地了解国际民航组织在解决国际航空二氧化碳排放问题方面所做的努力和取得的成就，尤其侧重于继续与燃料生产商、国际金融机构和航空利益攸关方进行高级别接触，以确保支持和落实 CAAF/3 的成果，在这方面，请秘书处向所有成员国和相关组织发出国家级信件，向其通报 CAAF/3 的成果、今后的实施步骤、所需资源以及各国在这方面可能提供额外支持和捐助的领域。

7. 理事会注意到中国代表团和沙特阿拉伯代表团对 CAAF/3 通过的《国际民航组织可持续航空燃料、低碳航空燃料和其他航空清洁能源全球框架》的某些方面所持的保留意见。谅解是保留意见的具体细节将在其各自的发言中概述，并反映在会议记录中。

特设网络安全协调委员会第一次会议回顾

8. 理事会根据 C-WP/15557 号文件审议了该项目，其中介绍了特设网络安全协调委员会第一次会议（AHCCC/1）（2023 年 10 月 10 日至 11 日，加拿大蒙特利尔）的结果。理事会还审议了空中航行委员会（ANC）和航空安保委员会（ASC）对此的口头报告。

9. 经审议，理事会：

- a) 注意到一旦网络安全专家组（CYSECP）与其他相关专家组合作完成关于标准和建议措施的差距分析，将重新审议对《国际民用航空公约》各附件中航空网络安全问题的研究，以便审查该项的工作的成果和可就该专题向理事会提出的任何潜在建议，并就此请特设网络安全协调委员会考虑航委会在这方面提出的关切；
- b) 还注意到，根据向特设网络安全协调委员会提交的关于其它专家组交叉参与特设网络安全协调委员会工作的情况，预计至少在两项任务上有共同的工作，即标准和建议措施修订和可能的空中航行服务程序，以及协调如何将网络安全纳入国际民航组织各全球计划，并在这方面注意到航委会打算从安全管理专家组（SMP）任命一名专家参加特设网络安全协调委员会；
- c) 一致认为，有必要处理和确定平衡有限资源的手段，并界定对将要开展的工作量的合理预期，同时牢记技术专家往往参与多个专家组的工作；
- d) 还商定秘书处将制定一份国际民航组织航空网络安全工作方案草案，同时注意到特设网络安全协调委员会将在休会期间开展工作，以便在秘书处就此提出初步提案草案之后，制定一份综合工作方案草案；
- e) 批准经修订的特设网络安全协调委员会职权范围（附于 C-WP/15557 号文件附录 A）以及经航空安保委员会修订并附于其口头报告的经修订的《特设网络安全协调委员会议事规则》，分别载于本决定的附录 A 和附录 B；

- f) 还批准于 2024 年 5 月 29 日至 31 日召开特设网络安全协调委员会第二次会议(AHCCC/2)，谅解是这一排期有助于技术专家出席定于随后一周举行的网络安全专家组会议，并注意到特设网络安全委员会第二次会议将根据 C-WP/15557 附录 C 中提出的拟议议程，以混合形式仅以英文举行；和
- g) 鼓励特设网络安全协调委员会成员现场出席未来的会议。

任何其它事项

修订第 231 届会议工作方案

10. 根据理事会主席通过委内瑞拉玻利瓦尔共和国和阿根廷驻理事会代表各自日期分别为 2024 年 3 月 11 日和 14 日的两封信函收到的请求，理事会注意到，在本届会议随后一次会议的任何其他事项下，这两个代表团将就影响各自国家航空业的最新发展做口头情况更新。

航空二氧化碳减排措施融资小组的报告

11. 理事会注意到航空二氧化碳减排措施融资小组主席提交的关于根据大会第 A41-21 号决议执行部分第 18b) 段考虑建立气候融资举措或供资机制的进展报告。谅解是将在第 232 届会议期间向理事会提交关于该小组所开展工作的更详细的报告。

国际民航组织非二氧化碳航空排放专题讨论会的日期

12. 理事会注意到，国际民航组织非二氧化碳航空排放专题讨论会目前定于 2024 年 7 月 30 日至 8 月 1 日在国际民航组织总部举行。经初步讨论后，理事会请秘书处探讨对这一活动日期的其他备选方案的可行性，谅解是理事会将在本届会议的随后一次会议上再次讨论这一事项。

任命空中航行委员会（ANC）的委员和候补委员

13. 会议注意到，鉴于截至 2024 年 3 月 8 日，未收到对理事会主席 2024 年 3 月 4 日电子邮件的评论意见，联合王国政府提名的 Jacqueline Hanafin 女士已被任命为空中航行委员会 Padhraic Kelleher 先生的候补委员，自 2024 年 3 月 16 日起生效，此后她将接替 Kelleher 先生担任空中航行委员会委员，自 2024 年 4 月 16 日起生效。

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APPENDIX A

AD HOC CYBERSECURITY COORDINATION COMMITTEE (AHCCC)

TERMS OF REFERENCE

Background

ICAO Assembly Resolution A39-19 (2016) – *Addressing cybersecurity in civil aviation* called upon States and stakeholders to collaborate in the development of ICAO’s aviation cybersecurity framework by ensuring a horizontal, cross-cutting and functional approach.

ICAO Assembly Resolution A40-10 (2019) called on ICAO to bring the work of the multiple bodies involved in addressing aviation cybersecurity in ICAO under the aegis of an overarching structure.

In line with the direction of the Assembly, and on the basis of C-WP/15156, the Council, during its 222nd Session, agreed to establish a **Technical Cybersecurity Committee of the Council** to coordinate all of ICAO’s cybersecurity activities with the Terms of Reference hereunder (C-DEC 222/11 refers).

Mandate

The Ad Hoc Cybersecurity Coordination Committee (AHCCC) is a Technical Coordinating Committee of the Council established to coordinate aviation cybersecurity-related work across ICAO. The AHCCC serves as the main advisory body of the Council on all aviation cybersecurity matters.

Functions

The AHCCC, working closely with the Air Transport Committee (ATC), Aviation Security Committee (ASC) and Air Navigation Commission (ANC), shall:

- a) monitor the implementation of the Aviation Cybersecurity Strategy and the Cybersecurity Action Plan and oversee the development of updates thereto;
- b) develop and maintain a comprehensive ICAO Aviation Cybersecurity Work Programme, to coordinate ICAO aviation cybersecurity work across all aviation domains; and
- ~~c) examine existing and emerging aviation cybersecurity threats and hazards; and~~
- d) advise the Council on policy, strategic direction, priorities and activity planning and other aviation cybersecurity issues, as required.

Composition

The AHCCC shall comprise one nominee from:

- a) the ATC, the ASC and the ANC; and
- b) each panel and expert group regularly addressing cybersecurity in their work programme.

Working Methods

The AHCCC's working methods are contained in the *Rules of Procedures of the AHCCC*.

Secretariat

The Secretary of the AHCCC is designated by the Secretary General and supported by other Secretariat staff as required.

Languages

The Committee selects from the working languages of the Organization the language or languages to be used in its correspondence and meetings. This determination is made following consultation with the members regarding their requirements for translation and interpretation services. The respective Committee may subsequently modify the decision in the light of changed requirements.

Working Groups

~~The Committee may establish a coordinating Working Group on Aviation Cybersecurity Threats and Hazards.~~

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APPENDIX B

RULES OF PROCEDURE

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DEFINITIONS

Alternate

means a person appointed by a Member of the AHCCC to participate and act on its behalf in a Committee meeting which the respective nominated Member is unable to attend.

Council

means the Council of the International Civil Aviation Organization.

~~Majority~~

~~means more than half of the Members the total membership of the Committee present.~~

Meeting

a single sitting of the Committee, either physical or virtual, from the time it comes to order until it adjourns.

Member

means nominees selected and appointed to serve on the Committee.

Observer

means a person who is not a Member and who is nominated by a State or organization to participate in one or more of the meetings of the Committee.

~~Simple majority~~

~~means more than half of the Members of the Committee.~~

I. MEMBERSHIP

1. AHCCC Members

1.1.1 Members of the AHCCC are appointed by the Council based on nominations received from the Air Transport Committee (ATC), the Aviation Security Committee (ASC), the Air Navigation Commission (ANC), and every panel and expert group regularly addressing aviation cybersecurity matters in its respective work programmes or mandate.

1.1.2 The following shall be taken into account when nominating and selecting Members of the AHCCC:

- a. knowledge of aviation cybersecurity;
- b. comprehensive understanding of the work programme and plans related to aviation cybersecurity matters of their respective Committee, Commission, panel, expert group or any subsidiary body thereof; and
- c. capacity to inform the AHCCC on the work developments related to aviation cybersecurity matters of their respective Committee, Commission, panel, expert group or any subsidiary body thereof.

1.1.3 In addition to the criteria in paragraph 1.1.2, Membership of the AHCCC would ensure:

- a. an adequate representation of the different aviation domains of relevance to aviation cybersecurity;
- b. balanced gender and geographical representation, to the extent possible; and
- c. participation of industry, to the extent possible.

1.1.4 The ATC, the ASC and the ANC will each nominate one Member on the AHCCC for the Council's consideration.

1.1.5 The panels and expert groups invited to nominate AHCCC Members shall each submit to Council in writing a nomination of a prospective Member accompanied with the nominee's curriculum vitae having due regard to the criteria in paragraphs 1.1.2 and 1.1.3.

1.1.6 Members who are nominated from Panels and expert groups shall act in a capacity of representing their Panels and expert groups when informing the AHCCC regarding the cyber-related work of their Panels and expert groups, in order to support the development and coordination of a comprehensive ICAO Aviation Cybersecurity Work Programme.

1.1.7 During the AHCCC deliberations, Members work in their respective personal expert capacity. Members shall therefore express their professional views and not established policies or points of view of a State or organization.

1.1.8 Should the AHCCC identify additional areas of its work that are not adequately covered by the expertise of its Members, it may recommend to Council expanding its membership to cover the missing expertise.

附录 B

1.1.9 Members on the AHCCC shall serve on the Committee in so far as they continue to be Members of their respective Committees, Commission, panels, and expert groups defined in paragraph 1.1.1.

1.1.10 If a Member of the AHCCC withdraws for any reason, the concerned Committee, Commission, panel or expert group shall nominate a candidate for the Council's consideration. The applicable selection and nomination process in paragraphs 1.1.4 or 1.1.5 is applied to replace the withdrawing Member.

1.1.11 If a nominated Member is not able to participate in a meeting of the Committee, the Member shall coordinate the nomination of an Alternate with the Chairperson/President of their respective Committees, Commission, panels and expert groups. The nomination will be submitted for approval of the Chairperson of the Committee.

1.1.12 If a Member is not present at two consecutive meetings, and fails to nominate an Alternate for those meetings, the Council, at the recommendation of the Chairperson, may terminate the mandate of that Member and request the concerned Committee, Commission, panel or expert group to submit a nomination to fill the vacant position according to the applicable process in paragraphs 1.1.4 or 1.1.5.

1.2 AHCCC Observers

1.2.1 The AHCCC may invite Observers, including upon request, to participate in meetings to bring their independent views, knowledge and experience, as well as ensure additional adequate contribution of the industry to the AHCCC work.

1.2.2 Observers have the right to submit papers, receive meeting documentation and take part in the discussions of the AHCCC but without the right to vote, move or second motions.

1.3 Others

1.3.1 The AHCCC may arrange for participation by aviation and/or non-aviation experts other than Members and Observers on an ad-hoc basis. Such individuals act in an advisory capacity to the Committee.

II. GOVERNANCE

2.1 Chairperson and Vice-Chairperson

2.1.1 The Chairperson and Vice-Chairperson of the AHCCC shall be appointed by the ICAO Council. The Chairperson shall remain in office for one year or until a successor is elected. The Chairperson and Vice-Chairperson may be reappointed.

2.1.2 The Chairperson serves as the primary liaison with the Council. The functions and responsibilities of the Chairperson are:

- a. developing the agenda of the meetings for approval by the President of the Council under delegated authority;
- b. convening and presiding over the meetings, opening and closing each meeting, directing the discussion in a structured, focused and objective manner,

according to the right to speak, putting questions to vote and announcing the results;

c. developing and presenting the AHCCC meetings' reports to the Council; and

d. ensuring the observance of the AHCCC Terms of Reference and Rules of Procedures.

2.1.3 A Member discharging the functions of Chairperson or Vice-Chairperson under these Rules shall retain the right to vote as a Member.

2.1.4 In the absence of the Chairperson, the Vice-Chairperson shall exercise the functions vested in the Chairperson by these Rules.

III. WORKING METHODS

3.1 Meetings of the AHCCC

3.1.1 A ~~simple~~ majority of Members ~~of the Committee~~ shall constitute a quorum for the conduct of the business of the AHCCC.

3.1.2 Meetings shall normally be convened at least once per year. The determination of the date, duration and place of a meeting will be made by consultation between the AHCCC Chairperson and the Secretariat, and is subject to ICAO's meeting programme.

3.1.3 The Chairperson, with the approval of the President of the Council, may call for a meeting outside the scheduled programme.

3.1.4 An agenda shall be distributed to all Members and Observers before the meeting in order to allow sufficient time to all experts to provide documents relevant to the agenda, as necessary, and taking into consideration administrative requirements.

3.1.5 Meetings of the AHCCC may take place in a physical, virtual or hybrid format as determined by Council. Physical meetings are normally held at ICAO Headquarters.

3.2 Voting

3.2.1 Each Member has one vote.

3.2.2 The AHCCC endeavours to reach consensus on the substance of all the agenda items. Should this fail, the meeting shall resort to a vote and the conclusion/decision/recommendation will be adopted ~~according to the views of the~~ by a majority ~~of the Members of the Committee present at the meeting at which the vote is taken~~. In such a case, the views of the minority will be recorded in the report as per paragraph 3.3.2.

3.3 Reporting to the Council

3.3.1 The AHCCC reports the outcome of its discussions to the Council. The report should contain sufficiently detailed explanations concerning the conclusions and recommendations reached.

3.3.2 Should the AHCCC adopt a conclusion/decision/recommendation by majority of votes cast, the report shall include records of the views of the minority as well as views of the majority of Members and the elements that support each view.

3.3.3 The Council refers such reports to the Air Transport Committee, the Aviation Security Committee and the Air Navigation Commission for review. The Air Transport Committee, the Aviation Security Committee and the Air Navigation Commission will present oral reports on their respective reviews to the Council for its consideration.

3.3.4 The decisions of the Council related to the ICAO Aviation Cybersecurity Work Programme that affect the work of ICAO expert groups will be enacted respectively by the ATC, the ASC, and the ANC, as required.