

### COUNCIL — 233RD SESSION

### THIRD MEETING

(COUNCIL CHAMBER, MONDAY, 28 OCTOBER 2024 AT 1430 HOURS)

### **SUMMARY OF DECISIONS**

#### **OPEN MEETING**

### **Opening of the Session**

1. The Council took note of the information presented by the President of the Council in relation to the proceedings pertaining to the 233rd Session. The Council also took note of the information concerning his attendance at relevant international meetings during the recess, it being understood that this information was also available on the ICAO public website.

### Amendments to the work programme of the Council for the 233rd Session

- 2. On the basis of a proposal by the President of the Council, and in addition to the amendments circulated from the President of the Council by e-mail, dated 18 September 2024, the Council agreed to further amend its work programme for the current session, as set forth in Appendix A to C-WP/15582 Revision No. 1 and Addendum/Corrigendum No. 1, as follows:
  - Add an oral report of the Air Transport Committee (ATC) relating to the progress made by the Small Group on the Cost Recovery for the Provision of Space Weather Information Services (SWIS);
  - Add an oral report regarding a proposal for a preliminary review process for Amendments to Annex 9 *Facilitation* and Annex 17 *Aviation Security*;
  - Add an oral report of the President of the Council on the centennial commemoration honouring the legacy of Dr. Assad Kotaite;
- 3. It was also noted that oral updates on issues related to taxation of air transport, the status of preparations for ICAO's participation at the 29th Conference of the Parties to the United Nations Framework Convention on Climate Change (UNFCCC COP29) would be presented under Any Other Business and a paper outlining a concept note for the sixth meeting of the Industry Consultative Forum (ICF/6) would be presented to the Council at a subsequent meeting.
- 4. It was further noted that the item proposed by the Representative of Venezuela (Bolivarian Republic of) on the Council relating to the letter received by ICAO from the Interstate Aviation Committee dated 19 June 2024 (PRES SS/3644 and PRES email dated 25 October, refer), would be addressed during a future Session of the Council.

### Update on the ICAO Roadmap for the implementation of the CAAF/3 outcomes and the LTAG

- 5. The Council considered this item on the basis of C-WP/15627, which provided an update on the progress made toward the implementation of the ICAO Roadmap, including the recent progress on the ICAO State Action Plans (SAPs) initiative, ICAO Assistance, Capacity-building and Training for SAF (ACT-SAF) programme, and the operationalization of ICAO Finvest Hub. The Council also had for consideration an oral report thereon from the Climate and Environment Committee (CEC).
- 6. Following consideration, the Council:
  - a) took note of the information presented in C-WP/15627 regarding the progress made toward the implementation of the ICAO Roadmap, and in doing so, recalled that in approving the ICAO Roadmap for the implementation of the ICAO Global Framework for SAF, LCAF and other Aviation Cleaner Energies, it had also agreed that the Roadmap was to be a living document, to be regularly updated and monitored to reflect the progress of implementation (C-DEC 232/6, refers);
  - b) underscored the importance of engaging in further discussions with a view to prioritizing activities for the Roadmap's implementation, and reaffirmed that all four interdependent Building Blocks should be progressed in a balanced manner, including, *inter alia*, by accelerating the analysis and approval of life-cycle values for new fuel sources and pathways, closely monitoring the progress of implementation of the Global Framework, implementing the ACT-SAF programme, and operationalizing the Finvest Hub:
  - c) reiterated that the Roadmap should be used to inform the Organization's ongoing discussions with respect to the 2026-2028 Business Plan and Budget planning exercises, and in that connection, highlighted the importance of ensuring continued coordination within the Secretariat among all relevant Bureaux and ICAO bodies, under the One-ICAO approach, in progressing the implementation of the Roadmap;
  - d) welcomed the creation of a new position within the Secretariat focussed solely on the operationalization of the Finvest Hub, and requested that the Council be kept apprised of future developments;
  - e) noted the progress made with respect to the study being undertaken by the third-party consultancy in response to operative clause 18 b) of Assembly Resolution A41-21;
  - f) in the context of preparation in advance of the UNFCCC COP29 conference, reiterated the support and commitment to advancing ICAO's environmental objectives and leadership, including through the implementation of the ICAO Global Framework for SAF, LCAF and other Aviation Cleaner Energies; and
  - g) welcomed the initiative of the United Arab Emirates to establish the Global Sustainable Aviation Marketplace (GSAM) event, tentatively scheduled to be convened in parallel to the ICAO Global Implementation Support Symposium (GISS) being held from 10 to 12 February 2025, in the United Arab Emirates.

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## Results of the Committee on Aviation Environmental Protection (CAEP) Steering Group (SG) Meeting

7. The Council considered this item on the basis of C-WP/15629, which reported on the results of the 2024 Committee on Aviation Environmental Protection (CAEP) Steering Group meeting (SG2024), which was held in Brussels, Belgium from 8 to 12 July 2024. The Council also had for consideration an oral report thereon from the Climate and Environment Committee (CEC).

### 8. Following consideration, the Council:

- a) approved the proposed amendments to the ICAO document "CORSIA Default Life Cycle Emission Values for CORSIA Eligible Fuels", as described in paragraph 2.2 and contained in Appendix A to C-WP/15629;
- b) approved the proposed amendments to the ICAO document "CORSIA Methodology for Calculating Actual Life Cycle Emission Values", as described in paragraph 2.3 and contained in Appendix B to C-WP/15629;
- c) approved the proposed amendments to the ICAO "Guidance on policy measures for SAF development and deployment", as described in paragraph 2.4 and published on the Council Secure Portal;
- d) took note of the substantial progress made by CAEP in various areas of technical work, including, *inter alia*, on the Noise-CO<sub>2</sub> Dual Stringency Analysis, and the LTAG monitoring and reporting methodologies, toward finalizing recommendations at the CAEP/13 Meeting in February 2025, and taking into account the views expressed by the CEC in this regard as reflected in its oral report, it being understood that the recommendations arising from CAEP/13 would be presented to the Council for further consideration, accordingly;
- e) also noted that technical work regarding the ILUC modelling of multi-cropping practices was currently being undertaken by the CAEP, with a view to finalizing its recommendations in this regard at the CAEP/13 Meeting, for subsequent consideration by the Council;
- f) further noted that CAEP's ongoing work to develop LTAG monitoring and reporting methodologies has been exploring the possibility of a cost impact assessment at the regional level, while an initial scoping study of possible CAEP future work on out-ofsector measures would be considered at CAEP/13; and
- g) acknowledging the success of the ICAO Symposium on Non-CO<sub>2</sub> Aviation Emissions in September 2024, further took note of the ongoing relevant work of CAEP on this subject, as well as the consideration of possible CAEP future work in this regard at CAEP/13.

### Recommendations by the Technical Advisory Body (TAB) on CORSIA eligible emission units

9. The Council considered this item on the basis of C-WP/15631, which presented the TAB recommendations resulting from its 2024 assessment of 19 candidate emissions unit programmes regarding their eligibility in the CORSIA first phase (2024 to 2026 compliance period). Updated information was also provided on the potential supply of CORSIA eligible emissions units, including geographical distribution; progress in the operationalization of the Article 6.4 mechanism under the Paris Agreement; CORSIA

eligibility deviations; and the next steps with respect to the assessment work of TAB. The Council also had for consideration an oral report thereon from the Climate and Environment Committee (CEC).

### 10. Following consideration, the Council:

- a) accepted the TAB recommendations resulting from its assessment of 11 applications and procedural changes submitted by 8 programmes regarding their eligibility in the CORSIA first phase, as contained in paragraph 2 and Appendix B (TAB Report, Section 4), and in doing so, approved the corresponding updates to the ICAO document CORSIA Eligible Emissions Units as contained in Appendix A of C-WP/15631;
- b) took note the TAB's updated analysis of the potential supply of CORSIA eligible emissions units for the CORSIA first phase, as contained in paragraph 3 and Appendix B (TAB Report, Section 5) of C-WP/15631, and in that connection, requested the TAB to continue to monitor the unit supply and provide updates, including information on geographical distribution and host country attestation, it being understood that the TAB's next update on unit supply would be presented during the 236th Session;
- c) also took note of the information contained in paragraph 4 and Appendix B (TAB Report, Section 6) of C-WP/15631 regarding the continued progress of work to operationalize the Article 6.4 mechanism of the Paris Agreement; and
- d) accepted the TAB recommendations resulting from its updated review of CORSIA eligibility deviations by two programmes, as contained in paragraph 5 and Appendix B (TAB Report, Section 7) of C-WP/15631.

# Update on the work on the Carbon Offsetting and Reduction Scheme for International Aviation (CORSIA)

- 11. The Council considered this item on the basis of C-WP/15630, which provided an update on recent developments relating to the implementation of CORSIA, and pursuant to C-DEC 232/6, also provided updated input from CAEP to support the Council in undertaking the 2025 CORSIA periodic review. The Council also had for consideration an oral report thereon from the Climate and Environment Committee (CEC).
- 12. Following consideration, the Council:
  - a) noted that the 2024 version of the ICAO CORSIA CO<sub>2</sub> Estimation and Reporting Tool (CERT), together with its supporting technical documentation, would be circulated to the Council for consideration and approval by written procedure, in due course, consistent with the procedure followed for previous iterations of this tool;
  - b) emphasized the importance of ensuring the robust implementation of the CORSIA Monitoring, Reporting and Verification (MRV) system for the annual reporting of CO<sub>2</sub> emissions, in accordance with the Standards and Recommended Practices contained in Annex 16, *Environmental Protection*, Volume IV *Carbon Offsetting and Reduction Scheme for International Aviation* (CORSIA);

c) approved the third edition of the ICAO document CORSIA Approved Sustainability Certification Schemes, as contained in Appendix A of C-WP/15630, for publication on the ICAO website, and in this regard, welcomed the inclusion of a new CORSIAapproved SCS as a positive development to facilitate the certification of CORSIA Eligible Fuels, consistent with the outcome of CAAF/3; and

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d) requested CAEP to provide further updates on the CORSIA analyses to support the Council in undertaking the 2025 CORSIA periodic review during the 234th Session, as per the schedule outlined in Appendix C to C-WP/15630, with a particular emphasis on matters related to the overall supply, demand and price of CORSIA Eligible Fuels and CORSIA Eligible Emissions Units, as well as the related impacts on the implementation of the scheme.

### Any other business

### **Climate Change Taxation**

- 13. The Council considered this item on the basis of an oral update presented by the Secretary General.
- 14. Following consideration, the Council:
  - a) took note of the information presented by the Secretary General and expressed concerns regarding proposals presently under consideration by certain United Nations bodies and international organizations, including the UN Committee of Experts on International Cooperation on Tax Matters as well as the International Monetary Fund (IMF), identifying the aviation and maritime transport sectors as potential sources for levies and taxes to mobilize financial resources for climate action in other sectors;
  - b) considering the significant adverse impacts on international air transport of such proposals, requested the Secretariat to strengthen its engagement with these bodies in order to communicate the clear concerns of ICAO, its Member States and the air transport sector, on the use of international aviation as a potential source for the mobilization of revenue for climate finance to the other sectors to ensure international aviation is not targeted as a source of such revenue in a disproportionate manner, in line with Assembly Resolution A41-21, paragraph 16;
  - c) underlined the need for ICAO Member States to communicate and coordinate among their relevant agencies on ICAO's position and to draw attention to the significant adverse impacts that such proposals could have on air transport;
  - d) decided to remain seized of the matter, while highlighting the opportunity to undertake outreach efforts in this regard during the UNFCCC COP29, and in doing so, requested that the Secretariat continue to keep the Council closely apprised of developments in this regard; and
  - e) noted that a high-level roundtable discussion focusing on the subject of aviation and climate change would be organized on the occasion of the ICAO 80<sup>th</sup> anniversary celebrations in Chicago, United States, in the afternoon on 5 December 2024.

### **Preparations for COP29**

15. On the basis of an oral update presented by the Secretariat, the Council took note of the information presented regarding the status of preparations for ICAO's participation at the upcoming UNFCCC COP29, being held from 11 to 22 November 2024, in Baku, Azerbaijan.

### **ICAO 80th Anniversary Celebrations**

16. The Council took note of the information presented by the President of the Council regarding the arrangements for the upcoming ICAO 80th anniversary, including opportunities for sponsorship by Member States. It was also noted that an informal briefing of the Council on this subject would be held on Thursday, 31 October 2024 at 1000 hours.

### Request from Observers to participate in closed meetings of the Council

17. It was noted that in the absence of comments to emails circulated by the President of the Council in June, July and October 2024, and in accordance with Rule 32 a) of the Rules of Procedure for the Council, the Council had agreed to invite Ms. Delphine Micheaux Naudet (European Union) to participate as Observer during the 233rd Session of the Council's consideration of all items in closed session; Mr. Carlos Cirilo and, in his absence Ms. Michelle Bishop, (CANSO); Mr. Michael Comber (IATA); Mr. Daniel Carnelly and, in his absence Ms. Nina Brooks, (ICCAIA); and Mr. Brian Shury and, in his absence Mr. Sebastián Currás-Barrios, (IFALPA), to participate as Observers during the 233rd Session of the Council's consideration in closed session, of items related to aviation safety and security, as appropriate.

### Appointment of Alternates and Member on the Air Navigation Commission (ANC)

- 18. It was noted that in the absence of comments by 12 July 2024, to the President of the Council's email dated 8 July 2024, Mr. Jonathan Gilad, nominated by the Government of France, had been appointed as Alternate to Mr. Thierry Liabastres on the Air Navigation Commission, with effect from 1 August 2024 who will henceforth succeed Mr. Liabastres as Member on the Air Navigation Commission, with effect from 30 October 2024.
- 19. It was noted that in the absence of comments by 17 September 2024, to the President of the Council's email dated 10 September 2024, Mr. Frederik Blaauw, nominated by the Governments of Austria, Belgium, Croatia, Ireland, Luxembourg, the Kingdom of the Netherlands, Portugal and Switzerland, had been appointed as Alternate to Mr. Alain Vandenabeele on the Air Navigation Commission, with effect from 6 September 2024.

### Appointment of a Member of the Technical Advisory Body (TAB)

20. It was noted that in the absence of comments by 31 August 2024 to the President of the Council's email dated 16 August 2024, Ms. Atheer Ibrahim Alkabsi had been appointed to serve as Member from the Kingdom of Saudi Arabia to the TAB, to replace Mr. Abdulrhman Al-Gwaiz, with effect from 1 September 2024.

# Appointment of additional members to the Commission of Experts of the Supervisory Authority of the International Registry (CESAIR)

21. It was noted that in the absence of comments by 28 June 2024 in response to the President's memorandum PRES SS/3630 dated 21 June 2024, the three additional members nominated, namely by Canada, Saudi Arabia and Singapore, were appointed as members to the Commission.

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### Appointment of an additional Candidate to the List of Chairs of the Appeals Board

22. It was noted that in the absence of comments by 18 July 2024 in response to the President's memorandum PRES SS/3639 dated 11 July 2024, the nominated candidate, namely Mr. Alexandre Tavadian, had been added to the List of Chairs of the Appeals Board.

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